



G.TEC 2015 AUGUST 8-9 : ATLANTA, GA



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TUESDAY, JUNE 12, 2012

New CBP Regulation for Suspected Counterfeit Merchandise



Peter Quinter

and 151.

Finally, after years of debate, on April 24, 2012, CBP amended its regulations regarding the detention and seizure of suspected imported counterfeit merchandise. In my opinion, it provides a good balance between the rights of legitimate importers, and the the need for CBP to examine, detain, and seize merchandise that violates the trademark rights of companies that have registered their trademarks with the U.S. Patent and Trademark Office and then recorded those trademarks with CBP. The interim rule is entitled "Disclosure of Information for Certain Intellectual Property Rights Enforced at the Border," and amends 19 CFR Parts 133

In summary, here are the important changes:

- Merchandise may be detained by CBP for up to 30 days from the date the merchandise is presented for examination to CBP.
- The U.S. importer will receive written notification from CBP within 5 days of the detention of the merchandise by CBP.
- The U.S. importer then has 7 days to establish to CBP's satisfaction that the detained merchandise is not counterfeit.
- 4. CBP may provide to the trademark owner, at any time, written notice of the date

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2012 to 2016





Foreign Customer Being Reviewed for FTA Compliance? – What to Do.

DEPARTMENT OF HOMELAND SECURITY U.S. Customs and Border Protection OMB No. 1651-0098 Exp. 08-31-2014 See back of form for Paperwork Reduction Act Notice.

NAFTA VERIFICATION OF ORIGIN QUESTIONNAIRE

This questionnaire is sent to you pursuant to 19 CFR 181.72, The question	naire will be used in	
determining if the		
described on the NAFTA Certificate of Origin (CO) dated	and signed by	
originates under the NAFTA. If necessary, additional information may be r	The state of the s	
	of the imported good. The good was exported by Complete the questionnaire. PRODUCER OF MATERIAL If this box is checked, you are being sent	
and also the producer of the imported good. Complete the questionnaire	material(s) used in the production of the the questionnaire.	identified you as the producer of the good described above. Complete
The questionnaire must be signed and dated by an individual who can cent complete and return this questionnaire may result in the denial of preferent		in the questionnaire. Failure to
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Provide a brief description of the production process for the good/material	CTION PROCESS	
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- NAFTA Verification of Origin Questionnaire
- CBP can send this form to:
 - Exporter
 - Producer of Good
 - Exporter/Producer
 - Producer of Materials



Questions??





19 USC § 1592. Penalties for fraud, gross negligence, and negligence

- (a) Prohibition
 - (1) General rule

Without regard to whether the United States is or may be deprived of all or a portion of any lawful

duty, tax, or fee thereby, no person, by fraud, gross negligence, or negligence—

- (A) may enter, introduce, or attempt to enter or introduce any merchandise into the commerce of the United States by means of—
 - (i) any document or electronically transmitted data or information, written or oral statement, or act which is material and false, or
 - (ii) any omission which is material, or
- (B) may aid or abet any other person to violate subparagraph (A).



19 USC 1592

- (b) Procedures
- (1) Pre-penalty notice
- (A) In general

If the Customs Service has reasonable cause to believe that there has been a violation of subsection (a) of this section and determines that further proceedings are warranted, it shall issue to the person concerned a written notice of its intention to issue a claim for a monetary penalty. Such notice shall—

- (i) describe the merchandise;
- (ii) set forth the details of the entry or introduction, the attempted entry or introduction, or the aiding or procuring of the entry or introduction;
- (iii) specify all laws and regulations allegedly violated;
- (iv) disclose all the material facts which establish the alleged violation;
- (v) state whether the alleged violation occurred as a result of fraud, gross negligence, or negligence;
- (vi) state the estimated loss of lawful duties, taxes, and fees, if any, and, taking into account all circumstances, the amount of the proposed monetary penalty; and
- (vii) inform such person that he shall have a reasonable opportunity to make representations, both oral and written, as to why a claim for a monetary penalty should not be issued in the amount stated.



19 USC 1592

(c) Maximum penalties

. . .

(4) Prior disclosure

If the person concerned discloses the <u>circumstances of a violation</u> of subsection (a) of this section before, or without knowledge of, the commencement of a formal investigation of such violation, with respect to such violation, merchandise shall not be seized and any monetary penalty to be assessed under subsection (c) of this section shall not exceed—

- (A) if the violation resulted from fraud—
- (i) an amount equal to 100 percent of the lawful duties, taxes, and fees of which the United States is or may be deprived, so long as such person tenders the unpaid amount of the lawful duties, taxes, and fees at the time of disclosure, or within 30 days (or such longer period as the Customs Service may provide) after notice by the Customs Service of its calculation of such unpaid amount, or
- (ii) if such violation did not affect the assessment of duties, 10 percent of the dutiable value; or
- (B) if such violation resulted from negligence or gross negligence, the interest (computed from the date of liquidation at the prevailing rate of interest applied under section 6621 of title 26) on the amount of lawful duties, taxes, and fees of which the United States is or may be deprived so long as such person tenders the unpaid amount of the lawful duties, taxes, and fees at the time of disclosure, or within 30 days (or such longer period as the Customs Service may provide) after notice by the Customs Service of its calculation of such unpaid amount.

The person asserting lack of knowledge of the commencement of a formal investigation has the burden of proof in establishing such lack of knowledge. For purposes of this section, a formal investigation of a violation is considered to be commenced with regard to the disclosing party and the disclosed information on the date recorded in writing by the Customs Service as the date on which facts and circumstances were discovered or information was received which caused the Customs Service to believe that a possibility of a violation of subsection (a) of this section existed



CBP Procedures

CBP Form 28

CBP Form 29 (proposed)

CBP Form 29 (final)

Protest by Importer

Denial of Protest by CBP

Monetary Penalty by CBP Against Importer

Failure to Pay Penalty by Importer

Referral by CBP Chief Counsel to DOJ

Filing of Complaint Against Importer in the U.S. Court of International Trade



19 USC 1592

19 USC 1592

(c) Maximum penalties

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(5) Prior disclosure regarding NAFTA claims

An importer shall not be subject to penalties under subsection (a) of this section for making an incorrect claim for preferential tariff treatment under section 3332 of this title if the importer—

- (A) has reason to believe that the NAFTA Certificate of Origin (as defined in section 1508 (b)(1) of this title) on which the claim was based contains incorrect information; and
- (B) in accordance with regulations issued by the Secretary, voluntarily and promptly makes a corrected declaration and pays any duties owing.





19 CFR §151.11 Request for samples or additional examination packages after release of merchandise.

If the port director requires samples or additional examination packages of merchandise which has been released from CBP custody, he shall send the importer a written request, on Customs Form 28, or its electronic equivalent, Request for Information, or other appropriate form, to submit the necessary samples or packages...



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USE of CBP Form 28 (Request for Information) and CBP Form 29 (Notice of Action)

The CBP field offices are directed not to use the CBP Form 28 to advise an importer that a formal investigation has been commenced.

The commencement of a formal investigation is by correspondence on CBP letterhead or on the CBP Form 29.

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	D. OTHER (See It	elow)	
12 EXPLANATION (Refer to Action at	ser designations above)		



CBP Determination of a Verification

If the importer forwards the certification and all other records or documentation demonstrating that the goods qualify for preferential tariff treatment, CBP will notify the importer of the positive determination via a CBP Form 29, Notice of Action, stating that based on the information submitted the goods qualify as originating. The CBP Form 29 will include the HTS number, description of the good, and the relevant rule of origin applied to the good.

If the importer fails to submit a certification or any relevant information, CBP will issue a <u>negative determination via a "Proposed" CBP Form 29</u>. The notice shall specify why the goods do not qualify for preferential tariff treatment and notify the importer that they have 20 days from the date of the notice to provide the certification and all related documentation to CBP. The proposed CBP Form 29 will cite the appropriate legal authority and/or regulations and detail the rate and/or value advance where appropriate.



Determination of a Verification con't...

If the importer fails to comply with the proposed CBP Form 29 within 20 days of the date of the notice, or provides a certification and/or any other documentation, and CBP determines, based on the information submitted, that the goods do not qualify for preferential tariff treatment, a negative determination will be issued to the importer via the form of a CBP Form 29 "Action Taken." The notice will specify why the goods do not originate pursuant to the appropriate free trade agreement rules of origin, cite the appropriate legal authority and/or regulations and detail the rate and/or value advance where appropriate.

If claims were made for preferential tariff treatment based on a blanket certification against which a negative determination was established, CBP shall deny preferential tariff treatment to all importations of identical merchandise covered by that blanket certification for all entries that have not reached final liquidation.

Where CBP determines through verification that an importer has certified more than once, falsely or without substantiation, that a good qualifies as originating, CBP will suspend preferential tariff treatment to identical goods imported by such person until that person proves to CBP's satisfaction that the goods comply with the applicable rules and regulations and qualify for preferential treatment under the Agreement. Moreover, the case will be referred to FP&F to issue a penalty for violation of 19 USC 1592.



G.TEC 2015 AUGUST 8-9 : ATLANTA, GA

May 24, 2011

Memorandum for: Directors, Field Operations

From: Executive Director, Trade Policy and Programs Office of International Trade

Subject: Guidance: CBP Forms 28 and 29 Language

The purpose of this memorandum is to remind ports of U.S. Customs and Border Protection's (CBP) policy concerning the appropriate issuance of CBP Form 28, Request for Information and CBP Form 29, Notice of Action.

CBP should avoid using language on these forms such as "failure to provide information could lead to penalties under 19 USC 1592..." or "this office is investigating the classification of ..." if in fact an investigation is not already in process. Such language defeats the goals of informed compliance and may dissuade importers from filing valid prior disclosures.

Signed by Therese Randazzo for:

Brenda B. Smith



When You Get a CBP 28

Call CBP and talk to the Import Specialist about what might have triggered the inquiry. It is probably focused on value, tariff classification, antidumping duties, or country of origin of the imported product, or needed documentary support for a claimed free trade agreement program.

Ask for more time to respond.



ACE: Receiving and Responding to CBP Forms

The ACE Secure Data Portal allows authorized users to receive and respond to three commonly used U.S. Customs and Border Protection (CBP) forms:

- CBP Form 28: Request for Information
- CBP Form 29: Notice of Action
- CBP Form 4647: Notice to Mark/Notice to Re-Deliver



ACE: Receiving and Responding to CBP Forms Continued..

Viewing a Form

All authorized users with "Full Access" to forms and who have selected "Portal" as a mode of communication, will be able view and respond to CBP forms though their importer "Account Type." Brokers responding to CBP forms 28, 29 and 4647 on behalf of their clients must do so through the importer's portal account. Importers will need to grant brokers the appropriate access. Brokers can however respond to a post summary request for documents required through their ACE portal account.

TAO and Proxy View of Forms

Home Ac	counts References	Tools			6
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19 CFR 181.72(a)

§ 181.72 Verification scope and method.

(a) General. Subject to paragraph (e) of this section, Customs may initiate a verification in order to determine whether a good imported into the United States qualifies as an originating good for purposes of preferential tariff treatment under the NAFTA as stated on the Certificate of Origin pertaining to the good.





Foreign Customer Being Reviewed for FTA Compliance? – What to Do.

	OMELAND SECURITY				
NAFTA VERIFICATION OF	work Reduction Act Notice F ORIGIN QUESTIONNAIRE				
19 CFR 181.72					
his questionnaire is sent to you pursuant to 19 CFR 181.72, The questionnaire	e will be used in				
setermining if the					
escribed on the NAFTA Certificate of Origin (CO) dated	and signed by				
riginates under the NAFTA. If necessary, additional information may be reque	sted at a later date.				
EXPORTER If this box is checked, you are being sent this questionnaire as the exporter of the imported good. If you relied upon a Certificate of Origin or written expresentation from the Producer to prepare your Certificate of Origin,	PRODUCER OF GOOD If this box is checked, you are being sent this questionnaire as the producer of the imported good.				
provide a copy of what it was that you relied upon, and then go directly to	The good was exported by				
Section V and complete it. If you relied upon your knowledge of the good, complete the questionnaire.	Complete the questionnaire.				
EXPORTER/PRODUCER If this box is checked, you are being sent this guestionnaire as the exporter and also the producer of the imported good. Complete the questionnaire.	PRODUCER OF MATERIAL If this box is checked, you are being sent this questionnaire because				
	identified you as the producer of the material(s) used in the production of the good described above. Complete the questionnaire.				
complete and return this questionnaire may result in the denial of preferential tre SECTION I PRODUCTIO	ON PROCESS				
SECTION II NON-ORIGINATING/UNKNOWN MATERIALS OR COMPONENTS Non-originating material or component and for each material or component whose origin is unknown, used to					
roduce the good being verified. If none were used, state "NONE". Description of the material or compone	ent HS#				
	1990				

- NAFTA Verification of Origin Questionnaire
- CBP can send this form to:
 - Exporter
 - Producer of Good
 - Exporter/Producer
 - Producer of Materials



19 CFR § 162.74

19 CFR § 162.74 Prior disclosure. (a) In general—

- (1) A prior disclosure is made if the person concerned discloses the circumstances of a violation of 19 U.S.C. 1592 or 19 U.S.C. 1593a, either <u>orally or in writing to a Customs officer before, or without knowledge of, the commencement of a formal investigation of that violation, and makes a tender of any actual loss of duties, taxes and fees or actual loss of revenue in accordance with paragraph (c) of this section.</u>
- (1) (2) A person shall be accorded the full benefits of prior disclosure treatment if that person provides information <u>orally or in writing</u> to Customs with respect to a violation of 19 U.S.C. 1592 or 19 U.S.C. 1593a if the concerned Fines, Penalties, and Forfeitures Officer is satisfied the information was provided before, or without knowledge of, the commencement of a formal investigation, and the information provided includes substantially the information specified in paragraph (b) of this section. In the case of an oral disclosure, the disclosing party shall confirm the oral disclosure by providing a written record of the information conveyed to Customs in the oral disclosure to the concerned Fines, Penalties, and Forfeitures Officer within <u>10 days of the date of the oral disclosure</u>.



19 CFR 162.74

19 CFR 162.74

. . . .

- (b) Disclosure of the circumstances of a violation. The term "discloses the circumstances of a violation" means the act of providing to Customs a statement orally or in writing that:
 - (1) Identifies the class or kind of merchandise involved in the violation;
 - (2) Identifies the importation or drawback claim included in the disclosure by entry number, drawback claim number, or by indicating each concerned Customs port of entry and the approximate dates of entry or dates of drawback claims;
 - (3) Specifies the material false statements, omissions or acts including an explanation as to how and when they occurred; and
 - (4) Sets forth, to the best of the disclosing party's knowledge, the true and accurate information or data that should have been provided in the entry or drawback claim documents, and states that the disclosing party will provide any information or data unknown at the time of disclosure within 30 days of the initial disclosure date..



19 CFR 162.74

(c) Tender of actual loss of duties, taxes and fees or actual loss of revenue. A person who discloses the circumstances of the violation shall tender any actual loss of duties, taxes and fees or actual loss of revenue. The disclosing party may choose to make the tender either at the time of the claimed prior disclosure, or within 30 days after CBP notifies the person in writing of CBP calculation of the actual loss of duties, taxes and fees or actual loss of revenue.

The Fines, Penalties, and Forfeitures Officer may extend the 30-day period if there is good cause to do so....



AUGUST 8-9 - ATLANTA, GA Protest

. NAME AND ADDRESS OF IMPORTER OR OTHER PROTESTING PARTY Is Accelerated Disposition being requested (19 CFR 174-22)? Yes No SECTION II - DETAILER With respect to each delegory of merchandise, set forb, separately, (1) each decision arguments which are believed to support the protest. All such material and argument	DEFENDENCE OF THE PROPERTY OF	by bringing a mail. You considered the control of t	S. ENTRY DETALB CHECK DATE OF DIGIT Tossing pany, and (3) the female premare of conclusions are not a	ENTRY DATE OF LIQUIDATION Install and legal ufficient.
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1. NAME AND ADDRESS OF PERSON TO WHOM ANY 12. NAME, ADDRESS, AND NOTICE OF APPROVAL OR DENIAL BHOULD BE SENT				
NOTICE OF APPROVAL OR DENIAL SHOULD BE NUMBER TO WHICH RESERVE	COO IDENTIFICA		IF FILING AS ATTORNEY OR A	
X			DATE	
(Optional) SECTION V - APPLICATION FOR FURTHER REVIEW	(Fill in item 1 at	ove if this is	a separate Application for Fu	urther Review.)
S. MARK BOX CORRESPONDING TO YOUR ANSWER TO EACH OF THE FOLLOW (ES NO	the same claim wi emetional Trade o store the U.S. Cou in the Commission in with respect to	th respect to the same class of intermedia near of CSP or the same cate	sim with respect to the same cate nel Trade? his designee or have you presen agory of merchandise?	gory of
(Assch Addition	el Sheers If Neces	sery.)		
SECTION VI - DECI	ISION (CBP US	E ONLY)		
7. APPLICATION FOR FURTHER REVIEW Approved" Decised for the EXPLANATION:	Untimely	filed	Does not meet Other, ne orberie	mely
"When further review only is approved the decision on the protest is suspended, pend B. PROTEST Approved Rejected as Danked in full for EXPLANATION: Approved non-protestable reason checked:		in part for	decision. Untimely filed Bee ettech test review	
	1			
9. TITLE OF CBP OFFICER	20. SIGNATUR	RE AND DATE		
Previous Editions are Obsolete				CBP Form 19 (05/10

 180 days after the liquidation date to file a Protest

 If the Protest is approved by CBP, the Bill is canceled



G-TEC 2015 AUGUST 8-9 : ATLANTA, GA



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